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**CHILD SAFETY COMMISSION OF INQUIRY
STATE OF QUEENSLAND**

PROACTIVE STATEMENT NO. 12

STATEMENT OF KATE CONNORS

I, Kate Connors, care of Crown Law, Level 11, 50 Ann Street, Brisbane in the State of Queensland, state as follows:

1. I am the acting Director-General of the Department of Youth Justice and Victim Support (**Youth Justice**). I was appointed to this role on 11 August 2025.
2. I have 25 years' experience working in policy and law reform for the New South Wales, Commonwealth and Queensland Governments, including in the areas of child protection, youth justice, and domestic and family violence. I hold a Bachelor of Arts and Bachelor of Laws (Hons) from the University of Wollongong.

Intersections between the youth justice and child protection systems

Overview

3. The child protection system exists to protect children from harm, particularly when a child does not have a parent able and willing to protect them from harm.
4. The Department of Families, Seniors, Disability Services and Child Safety (**Child Safety**) administers the *Child Protection Act 1999* (**CP Act**) and the child protection system.
5. The *Youth Justice Act 1992* (**YJ Act**) establishes a code for dealing with youths who have, or are alleged to have, committed offences while aged between 10 and 17 inclusive (YJ Act s.2(b)).
6. The Department of Youth Justice and Victim Support (**Youth Justice**) administers the YJ Act and collaborates with other agencies, principally the Queensland Police Service (**QPS**) and the Department of Justice, to administer the youth justice system.

7. Youth Justice's role is similar to that of Queensland Corrective Services, but for youths. Our remit relates primarily to 10-17 year olds, but can include young adults who have ongoing court proceedings or sentence orders relating to a youth offence.
8. Youth Justice's primary operational roles in the youth justice system include:
- (i) facilitating restorative justice processes when a youth is referred by police or a court (see YJ Act part 3);
 - (ii) supervising youths subject to community-based sentence orders such as probation or community service;
 - (iii) administering 'conditional bail programs' to support youths on bail;
 - (iv) operating youth detention centres in which youths are held when remanded in or sentenced to custody;
 - (v) delivering or commissioning programs and services (a) necessary to give effect to any order or direction under the YJ Act, and (b) to support, help, and reintegrate into the community youths who have committed offences (see YJ Act s.302(1));
 - (vi) assisting courts (see YJ Act s.74), for example by providing objective assessments of a youth's criminogenic needs, preparing pre-sentence reports (YJ Act s.151), or conducting suitability assessments for electronic monitoring as a condition of bail (YJ Act s.52AA(3)); and
 - (vii) facilitating the 'multi-agency collaborative panel' (**MACP**) system (YJ Act part 8A). The intended purpose of the MACP system is to ensure alignment of services and coordinated case management across range of Government agencies and non-government service providers in areas including child protection, policing, education, health and housing. The MACP governance model is set out in **attachment 1** and discussed further at paragraph 31.
9. A youth subject to any of paragraphs 8(i) to (iv) is referred to as '**under supervision**'. Youths subject to 8(ii), (iii) or (iv) are case managed by a Youth Justice Case Worker. A restorative justice process is a discrete process facilitated by a conference convenor or other relevant officer, but does not involve case management.
10. In our case management work we assess the risk of future offending, identify criminogenic needs, and provide offence-focused behaviour change interventions targeted in accordance with a 'risk, need, responsivity' model. For other needs that affect the circumstances of a youth, such as housing or health, we refer to other government agencies or the non-government sector as appropriate.
11. We include parents in planning and decision-making to the greatest extent practicable. The youth justice principles (YJ Act schedule 1), which underlie the operation of the YJ Act (YJ Act s.3), include that a child who commits an offence should be dealt with in a way that strengthens the child's family (principle 10(c)), and that a parent of a

child should be encouraged to fulfil the parent's responsibility for the care and supervision of the child, and supported in the parent's efforts to fulfil this responsibility (principle 12).

12. A range of oversight entities monitor and support the youth justice system, including the Queensland Family and Child Commission, the Office of the Public Guardian, the Inspector of Detention Services, and the Queensland Human Rights Commission. Some of these entities also have roles in relation to the child protection system.
13. The child protection and youth justice systems intersect when a youth comes into contact with both systems.
14. 'Dual order' youths (those under Youth Justice supervision and with an active child protection order (CPO)) comprise approximately 24 per cent of the Youth Justice cohort (as at 31 March 2025). Youth Justice works with a smaller cohort (1,494 youths under supervision on an average day in 2024-25) than Child Safety (13,336 children, including 7,215 aged 10 to 17, subject to CPOs as at 31 March 2025).
15. The same intergenerational issues of poverty, domestic and family violence, mental health, and drug and alcohol misuse can result in child protection intervention and also a trajectory to youth offending.
16. Many of the children and young people who exhibit the most difficult and challenging behaviours for Youth Justice are also the most challenging for Child Safety. For example, experiences of trauma can underlie much of the problematic behaviour of youths in residential placements (absconding, acting out, self-harm, high risk taking) and can also result in increased risk of offending, and difficulty engaging in Youth Justice interventions. Other issues such as intellectual disability (often undiagnosed), mental health issues (also often undiagnosed), and drug and alcohol misuse are also challenges both for Youth Justice in delivering offence-focused behaviour change interventions, and for Child Safety in meeting its statutory obligations.
17. There is a growing evidence base regarding the extent and impact of cognitive impairment, intellectual and developmental disability, neurodisability and mental illness for 'dual order' youths. The evidence demonstrates the complexity and flexibility required to effectively respond to a youth's behaviours when they are impacted by these issues.¹
18. Our experience is that the majority of youths under supervision have experienced abuse, neglect, and exposure to domestic and family violence, irrespective of whether there is an active CPO in place at the time of their youth justice order. The involvement of Child Safety therefore does not necessarily change the nature of our work, but Child

¹ For example, of a sample of 300 dual order youths in Victoria in 2016-18, 48% had a neurodisability and this group experienced greater cumulative maltreatment and adversity, greater incidence of mental health diagnosis, earlier out-of-home care entry and offending onset, more caregiver relinquishment and residential care placement, and a greater volume of charges (Baidwani, S. & Piquero, A; *Neurodisability among Children at the Nexus of the Child Welfare and Youth Justice System*; Journal of Youth and Adolescence (2021) 50:803-819).



Kate Connors



Witness

Safety becomes a key stakeholder and partner, and the options for who may deliver particular services are expanded.

Youth Justice's role in the child protection system

19. Youth Justice does not have any statutory powers or functions under the CP Act. A youth's broader needs can present challenges to our work, but we do not have statutory powers or functions in loco parentis to address those needs. For example, if a youth is living in an unsafe or unsuitable environment, we have no power to direct where or with whom they should live. Where appropriate, we may make a notification to Child Safety under the CP Act (as could any other person or entity).

Early intervention

20. The Government has supported Youth Justice to engage in early intervention programs to reduce the likelihood of a youth entering the justice system. These initiatives expand both our direct and indirect opportunities to work with youths and their families. These initiatives include:

- (i) Youth Co-response models, comprising two elements – youth co-responder Teams (**YCRTs**) and Rapid Response Teams (**RRTs**), are a joint initiative with QPS providing a proactive and collaborative response to young people at risk of offending or reoffending. YCRTs are specialised teams of QPS and Youth Justice officers working together, engaging with youths to prevent offending.

This model helps bridge the gap outside of core youth justice support services standard operating hours, allowing for an immediate response to address risks of crime.

There are YCRTs operating across all 15 police districts, including in Cairns where YCRT operates 24 hours a day.

RRTs provide time-limited, additional local resources to help address increases in youth crime. The Youth Justice officers in RRTs support local youth justice service centres, providing strategic advice and additional resources as needed.

- (ii) The Regional Reset program is currently being commissioned and will involve service providers supporting youths aged 8 to 17 who require more support than traditional community-based services can provide. The objective is to help these youths develop the skills to divert from crime before they become serious repeat offenders, with a focus on family dynamics.

The program is aimed at youth showing early criminogenic risk factors or anti-social behaviours, as well as those disengaged from school or at risk of police and court contact.

It includes a short-stay residential component offering one-to-three week 'resets' to address high-risk behaviours including drug and alcohol misuse and



anger management issues. The program is voluntary. Referrals can be made by schools, police, child safety, parents and other relevant services.

Services will be delivered in nine locations across the state including Far North Queensland.

(iii) Gold Standard Early Intervention, comprising:

- a. The Kickstarter program, developed to expand the number of evidence-backed youth crime intervention models in Queensland. Programs funded under Kickstarter are focused on the needs of each region, in areas of high need, based on evidence and local data. It is anticipated that there will be two Kickstarter grant funding rounds each year.
- b. The Proven Initiatives program, funding the expansion of outcomes-focused, proven community-led early intervention programs that are already delivering success.

(iv) Four Crime Prevention Schools are also being established across Queensland to work with young people in years 7-12 who have left mainstream education. These schools will address education disengagement as a key driver of youth crime and help re-engage at-risk youth with pathways to further education and employment.

(v) Two new Youth Justice Schools are also being established for high-risk youths aged 12 to 17, including one in Cairns. The new schools involve highly specialised behavioural reform with individual dedicated case management, one-on-one mentoring, family support and parental coaching, to provide wraparound support. The proposed curriculum will provide 12 hours of daily supervision, 5 days a week to support young people to re-engage with the community and education.

21. Youth Justice is also joint lead, with QPS, of the Early Action Groups (**EAGs**) in Cairns, Townsville, and Mt Isa. EAGs coordinate multi-agency case management for youths aged 8–16 years who are identified with risk factors for future offending, and their families. They provide early intervention responses that address the complex cultural, social, and economic factors contributing to youths' offending behaviour, including family functioning, health needs, educational disengagement, substance misuse, negative peer influences, exposure to domestic and family violence, and pro-criminal attitudes.

22. EAGs involve representatives from Youth Justice, QPS, Child Safety, Hospital and Health Services, the Department of Women, Aboriginal and Torres Strait Islander Partnerships and Multiculturalism, the Department of Education, the Department of Housing and Public Works, and when relevant, Queensland Corrective Services. They work with local non-government organisations to develop place-based solutions to improve outcomes for youths who are at high risk of entering the youth justice system. Staff have high levels of cultural competence and are frequently closely connected to

their community. Youth Justice is committed to review the operations of EAGs and ensure continuous improvement in its operations and outcomes.

Youths under dual orders

23. When a youth is subject to a conditional bail program or a community-based sentence order or in detention, a Youth Justice Case Worker develops and maintains a Youth Justice Service Response Plan (Youth Justice's case plan) to deliver change-oriented programs and ensure the youth is complying with their youth justice orders, taking compliance action if they are not. The case work function is no different for dual order youths, except that the Case Worker will work collaboratively with the youth's Child Safety Officer to achieve the best possible outcomes under both systems.
24. The Youth Justice Case Worker and Child Safety Officer also collaborate with other agencies and organisations who engage with the youth and/or their family, to support and coordinate the provision of services according to their needs. In Cairns, this occurs with the Youth Justice Case Worker attending Child Safety's Care Team meetings. These meetings comprise the key agencies and organisations who engage directly with the youth and/or their family, to support and coordinate the provision of services to meet their needs. The youth's goals, needs, and circumstances including protective and risk factors are discussed, along with actions required of the participants. The attendees would include as a minimum the Child Safety Officer and the Youth Justice Case worker, and would normally include representatives from Education Queensland, service providers, and health or mental health stakeholders if relevant. Meeting minutes and actions are recorded. Meetings occur monthly as a minimum, but if the youth's circumstances are very complex they could occur fortnightly, weekly, or even several times a week.
25. Other ways in which Youth Justice and Child Safety routinely work together as business as usual include:
 - (i) the Child Safety After Hours service has access to Youth Justice information in the shared platform ('Unify') to assist with urgent decision-making;
 - (ii) suicide risk alerts are visible to both Child Safety and Youth Justice in Unify;
 - (iii) Child Safety Court Liaison Officers have access to Youth Justice information in Unify;
 - (iv) Child Safety Court Liaison Officers review daily court lists and notify Youth Justice about those matters where they will be assisting the court;
 - (v) we may be invited to Child Safety Family Group Meetings and/or Child Safety Complex Case Reviews; and
 - (vi) ad hoc meetings will often be initiated by either Child Safety or Youth Justice, which could involve (but not limited to) fresh arrests, first remands, bail addresses, and the circumstances of offending.



Kate Connors



Witness

26. We also engage with Child Safety in the same way as we would engage with the parent of any other youth we supervise, including:
- (i) discussing the provision of clothing for youths, for example in a watchhouse, or in preparation for court or returning to a placement
 - (ii) routine information exchange, for example in relation to a youth's whereabouts, addresses for bail, safety, and other concerns;
 - (iii) frequent interaction between the YCRT (see paragraph 20(i)) and Child Safety – this could include Child Safety seeking information about a youth's whereabouts if self-placing or having absconded, street checks, and transport support; and
 - (iv) decisions and consents required from parents or guardians for a youth in custody (for example, for medical matters).
27. Where a youth is on dual orders, the Youth Justice Court Coordinator and the Child Safety Court Liaison Officer both attend Childrens Court criminal proceedings. Youth Justice remains responsible for providing the same information and advice to the Court as for any other youth (see paragraph 8(vi)). Child Safety assists the Court with any other relevant information within its knowledge, including child protection history.
28. If the youth is in custody in the Cairns watchhouse, they will automatically be visited by Cairns Watchhouse Response Team members, regardless of whether the youth's Child Safety Officer also visits. The Cairns Watchhouse Response Team is led by Youth Justice and works to ensure the health, and justice needs of youths are met while detained in watchhouses. It comprises Youth Justice, the YCRT, the Office of the Public Guardian, the Child and Youth Forensic Outreach Service (from Queensland Health), and non-government service providers Youth Empowered Towards Independence (YETI), Youth Advocacy Centre, and Murri Watch. The Watchhouse Response Team has a roster for visits, an email template for the sharing of information with all members, and regular meetings attended by the QPS officer in charge of the watchhouse.
29. When a youth on dual orders is exiting detention, Child Safety and Youth Justice communicate to confirm the youth's new placement and the arrangements to transport them there. This could involve a family member, someone from the youth's placement or from Child Safety, and sometimes YCRT or YETI or another service provider.
30. The transition from custody to community is a critical risk point, and the new Staying on Track program is expected to play a significant role in mitigating this risk. The recent State Budget allocated \$225 million over five years and \$50 million ongoing to this program, which will provide 12 months of post-release rehabilitation support for youth offenders exiting detention, including at least six months' intensive support, to reintegrate them into the community and prevent them falling back into a cycle of repeat crime.



Kate Connors



Witness

31. Dual order youths identified by Youth Justice as more serious and recidivist offenders are referred to the MACP (see paragraph 8(vii)), for more formal and structured oversight of the collaboration between our two agencies, and others. Arrangements across the State may vary slightly, but are broadly consistent. In Cairns:
- (i) the Care Team (see paragraph 24) delivers the functions of the Service Delivery Meeting (tier 1 in the MACP governance model set out in attachment 1);
 - (ii) the MACP itself (tier 2) meets monthly to coordinate services for referred youths, or consider system gaps and opportunities to support better service delivery;
 - (iii) the Regional Oversight Group (tier 3) meets six-weekly to exercise oversight of the MACP system, unblock barriers, address challenges, and identify trends and themes; and
 - (iv) the Senior Practitioners Group (tier 4A) and the Director-General Interdepartmental Committee (tier 4B) are rarely required.
32. Opportunities still exist to escalate issues for more senior attention if a dual order youth is not referred to the MACP.
33. It should be noted that the Queensland Audit Office's 2023-24 report *Reducing serious youth crime* identified that MACPs have not been as effective as intended. Youth Justice is committed to review and continuous improvement of all programs, including MACPs, and is working with the other MACP agencies to refine governance and improve performance outcomes. New programs such as Staying on Track will provide the opportunity for greater supports for high risk youths referred to the MACP.
34. The other significant program aimed at breaking the cycle of reoffending is Circuit Breaker Sentencing, which will offer an alternative to youth detention through intensive rehabilitation across two remote facilities in North and South Queensland.
35. The non-government organisations delivering services vary in different parts of the State, as do the names of some of the collaborative groups and processes described above; but the Youth Justice approach to working with youths who are also in contact with the child protection system is consistent.

Over-representation in the child safety system

36. The overrepresentation of Aboriginal and Torres Strait Islander youths in the youth justice system and in other systems such as child protection is a concern across the whole State, but is even more acute in the far north. Child Safety involvement (and often, indicators from other systems, such as education and health) has the potential to identify risk factors for offending before youth justice involvement; and more effective child protection responses, if achievable, would reduce youth crime in future years.
37. Youth Justice strives to provide culturally safe services, according to the Closing the Gap definition of cultural safety:



Kate Connors

Page 8 of 11



Witness

Cultural safety is about overcoming the power imbalances of places, people and policies that occur between the majority non-Indigenous position and the minority Aboriginal and Torres Strait Islander person so that there is no assault, challenge or denial of the Aboriginal and Torres Strait Islander person's identity, of who they are and what they need. Cultural safety is met through actions from the majority position which recognise, respect, and nurture the unique cultural identity of Aboriginal and Torres Strait Islander people. Only the Aboriginal and Torres Strait Islander person who is recipient of a service or interaction can determine whether it is culturally safe.²

38. I respectfully suggest that the Commission should seek out Aboriginal and Torres Strait Islander witnesses to provide any further evidence on the issue of overrepresentation. In particular, the Queensland Aboriginal and Torres Strait Islander Child Protection Peak, QATSICPP, is Queensland's peak body for youth justice and could assist the Commission with First Nations insights and perspectives.

Post Carmody

39. There were no recommendations from the Carmody inquiry that were directly addressed to Youth Justice.

Issues relevant to Regions

40. As noted above (paragraph 14), 24 per cent of youths under Youth Justice supervision are subject to a current CPO, and many of the issues faced by Youth Justice are also issues for Child Safety (paragraph 15-18).

41. I offer the following observations about regional child safety challenges.

42. Queensland is the most decentralised Australian state, having a higher proportion of its population outside the capital city than any other state; but that proportion of the population is spread over a vast area. This means that establishing and maintaining comprehensive services outside the southeast corner is very important, but can be challenging.

43. As noted above (paragraph 17), dual order youths with neurodevelopmental issues present a complex cohort for engagement with Youth Justice. Youths who have been found unfit to plead continue to come before the courts for new offences, without suitable forensic and therapeutic supervision options. In Far North Queensland we have experienced the challenge of a very high-risk youth who requires significant forensic supervision to keep them and other members of the community safe, but there is not the framework or the facilities for managing these youths appropriately. This is a challenge for both Youth Justice and Child Safety. A secure care model for youths with cognitive disability involved in the youth justice and child safety systems would be helpful.

44. While not unique to far north Queensland, the child protection system does appear very stretched in the far north, with particular pressures including:

² <https://www.closingthegap.gov.au/national-agreement/national-agreement-closing-the-gap/12-definitions>

- (i) There is insufficient access to mental health, drug and alcohol, and disability services including secure, therapeutic supervision options.
- (ii) Child Safety Officers' caseloads are high, limiting the time they can spend with each child and their families. As a result:
 - (a) investigation and assessment timeframes often seem lengthy, with agencies sometimes noting escalating concerns once a notification has been made; and
 - (b) young adults leaving care are not always adequately prepared for independent living.
- (iii) There are not enough foster carers, so many children remain in residential care. As a result:
 - (a) The residential care system is under significant pressure, and this causes short notice changes in arrangements that are barriers to good planning (for example, for release from detention); placement breakdowns; and multiple placements for children.
 - (b) Although a court cannot refuse bail solely because of a lack of family support or accommodation (YJ Act s.48AA(6)), the lack of a placement can influence courts' assessment of the likelihood of reoffending, with the result that the youth is remanded in custody. However, once in custody, they are not prioritised for a placement until after a court makes a decision to release them. The lack of placement options for a youth leaving detention can create a significant risk of reoffending.

45. Girls are particularly vulnerable cohort of youths on youth justice orders, and even more so if they also have child protection backgrounds. A high proportion of these girls live with complex, acute, and chronic trauma, meaning their engagement in change-oriented programs is highly challenging. For girls within the Far North Queensland region, there is the added complexity of being particularly vulnerable to sexual exploitation. This has been the subject of criminal responses through QPS' Operation Uniform Kalahari, but also requires significant and highly skilled youth justice and child protection case management for these girls.

46. Youth Justice is working to increase its capacity in this area, but ongoing consideration of practice approaches and system developments to better respond to the social, emotional and physical wellbeing of these girls is required.

47. Communication between Youth Justice and Child Safety in the Far North and elsewhere in the State is generally good. However, regular information sharing, particularly in relation to risks and alerts, could sometimes be improved for youths on dual orders who are not referred to the MACP. As is inevitably the case when resources are stretched, communication and information sharing can be dependent on individuals and individual relationships.



Kate Connors



Witness

48. More generally across the State, self-placement is a frequent and significant issue. When youths decide to leave their placement and couch-surf or sleep rough, this usually means the risks of harm and of offending escalate exponentially. Sometimes self-placement is driven by the youth looking to find a place of safety, despite it often leading to worse outcomes.
49. Even with the best possible systems, policies and procedures, the effectiveness of child protection work (and any other human service work, including youth justice) depends on the person delivering the service, and recruitment and retention of quality staff in regional and remote areas is a constant challenge.
50. Finally, involving families and caregivers in our work with youths brings about better outcomes, but many families and caregivers have reservations about engaging with government agencies. This often stems from their own trauma and circumstances, which affect their ability to parent.

Suggestions for reform relevant to the involvement of Youth Justice in the child safety system

51. More tertiary level services for youths with neurocognitive disabilities and more mental health and drug and alcohol services would help to provide more tailored and appropriate services to youths who are involved in both the youth justice and child protection systems.
52. A more intensive model of contact and outreach supervision for Child Safety clients who are self-placing would be of great assistance.
53. Lastly, as discussed in paragraphs 43 and 44, a secure, therapeutic care model for youths who are unfit to plead and greater placement options for youths leaving detention are further opportunities for reform.

Complaints, concerns and feedback

54. Youth Justice has processes for youths and their parents or carers to make complaints about services they have received in or from the youth justice system. These are separate from, and do not connect with, Child Safety complaints processes. Other people, such as residential care workers, can also access these processes.
55. Information on how to make a complaint can be found at <https://www.youthjustice.qld.gov.au/contact-us>.
56. Anyone may also complain externally, such as to the Ombudsman, the Queensland Human Rights Commission, or the Office of the Public Guardian. These oversight entities would be able to assist the Commission with evidence about the effectiveness of Youth Justice internal complaints processes, and the experiences of complainants.

I make this statement of my own free will believing its contents to be true and correct.

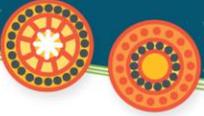
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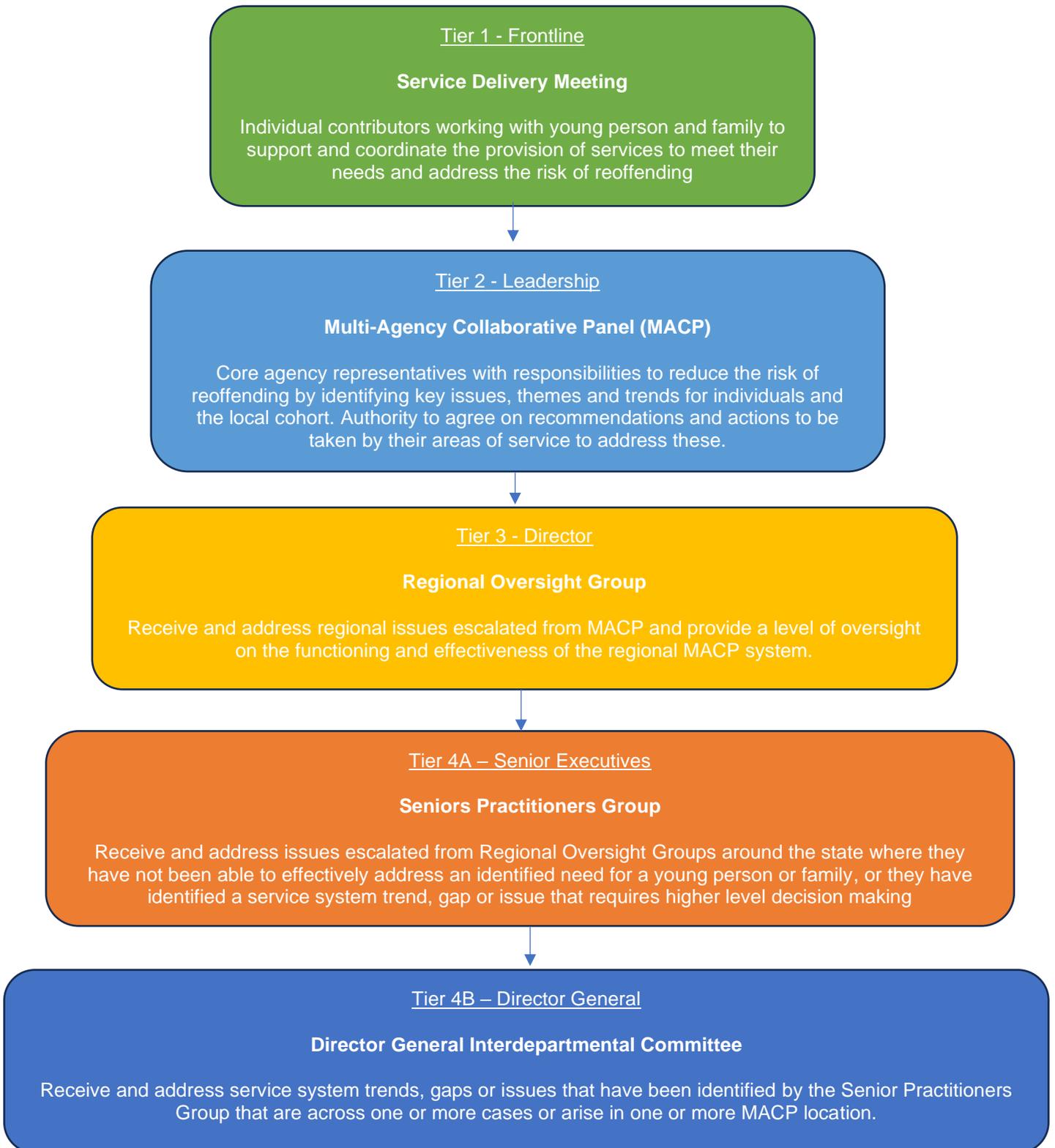
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Witness



MACP System Governance Model





Neurodisability among Children at the Nexus of the Child Welfare and Youth Justice System

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Abstract

Although neurodisability features significantly across child welfare and youth justice cohorts, little research investigates neurodisability among crossover children with dual systems involvement. This study examined differences in childhood adversity, child protection involvement, and offending among crossover children by neurodisability status. Data were from a sample of 300 children (68% male, 31% female, 1% transgender; mean age = 16.2 years, range 10–21) who were charged and appeared in three Australian children’s courts, and who also had statutory child protection involvement in the study jurisdiction. The results indicated that nearly one-half of crossover children had a neurodisability (48%) and this group experienced greater cumulative maltreatment and adversity, earlier out-of-home care entry and offending onset, more caregiver relinquishment and residential care placement, and a greater volume of charges. While substantial differences between specific neurodisabilities were evident, crossover children with any neurodisability had greater odds of having charges related to criminal damage and motor vehicle theft, however they were no more likely to have violent charges relative to other crossover children. The study’s findings demonstrated that the prevalence of neurodisability, and child welfare system responses to this phenomenon, contributes to several offending-related trends observed among crossover children.

Keywords Crossover youth · Neurodisability · Child welfare · Juvenile justice · Delinquency · Residential care

Introduction

The over-representation of youth from child protection backgrounds in the youth justice system presents long-standing concerns across several jurisdictions internationally, including the US (Jonson-Reid et al. 2018), UK (Shaw 2016), Ireland (Carr and Maycock 2019), Canada (Brownell et al. 2018), Australia (Baidawi and Sheehan 2019a), and New Zealand (Stanley 2017). Children who traverse both child welfare and youth justice systems are

alternately referred to in the literature as “crossover”, “dual jurisdiction” or “dually-adjudicated” youth (Baidawi and Sheehan 2019b). This traversal encompasses the greater likelihood of maltreated and child protection-involved children coming into contact with the youth justice system in a broad sense (e.g., being charged by police or convicted by courts), as well as their higher propensity of coming under statutory youth justice system supervision in both community and custodial settings. Across Australia, for instance, the location that forms the basis of the current study, contemporary data indicate that children receiving statutory child protection services due to maltreatment or parental incapacity are nine times more likely to offend and come under the supervision of youth justice services compared to other children in the community (Australian Institute of Health and Welfare 2018). The current study specifically focuses on children with statutory child protection involvement who also come before children’s criminal courts charged with offending.

Aside from their over-representation in the youth justice system, the available data indicate that crossover children experience earlier onset of youth justice system contact,

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greater likelihood of violent offending, greater continuation of offending into mid-adulthood, and higher recidivism compared to other justice-involved children (Malvaso et al. 2018b; Baglivio et al. 2016; Widom et al. 2018). At the same time, much less work has explored neurodisability among children with dual systems involvement. Accordingly, this study uses a unique sample from Australia in order to examine differences in childhood adversity, child protection involvement, and offending among “crossover” children by neurodisability status.

Factors Influencing the Maltreatment–Offending Relationship

Evidence to date indicates that crossover children experience relatively serious youth justice involvement. As a group, they display a younger age of offending onset, more violent offending, and are at greater risk of experiencing custodial sentences compared to other justice-involved children (Lee and Villagrana 2015; Malvaso et al. 2019; Baidawi and Sheehan 2019a). While these outcomes are problematic, only a minority of children with protective services contact (between 1 and 10%) have later youth criminal convictions (Malvaso et al. 2017b; Vidal et al. 2017). As such, much research has focused on identifying individual, familial, environmental, and systemic factors increasing the likelihood of *any* youth justice involvement among child protection-involved youth. Sociodemographic predictors of youth justice involvement among maltreated children include male gender and racial minority status (Vidal et al. 2017; Cho et al. 2019; Malvaso et al. 2017b). While any maltreatment experiences increase the likelihood of youth justice contact (Ryan and Testa 2005; Chiu et al. 2011), at greatest risk are children exposed to neglect and physical abuse in particular, as well as those experiencing maltreatment recurrence, or persistence into adolescence (Hurren et al. 2017; Malvaso et al. 2017b; Vidal et al. 2017).

Care system-related risks for justice involvement include any placement in out-of-home care (Malvaso et al. 2017b), and specific placement in residential care or “group home” settings (Cutuli et al. 2016; Ryan et al. 2008). Given that children entering residential care typically experience complex challenges prior to residing in these settings, ongoing debate exists as to the relative impact of past adversity (e.g., childhood maltreatment), and placement-related factors (e.g., staffing) in explaining these outcomes (Cutuli et al. 2016; Shaw 2014). Care placement instability, entry into care for behavioral reasons (as opposed to maltreatment), and older age at care entry each increase the risk of youth justice contact (Baskin and Sommers 2011; Goodkind et al. 2013; Ryan 2012). One process seen to inflate the justice involvement of children in residential care

is the criminalization of their challenging behaviors (Gerard et al. 2019; Baidawi and Sheehan 2019c). Such “care-criminalization” (McFarlane 2018) is observed to result in residential care-placed children facing police involvement following relatively minor incidents, such as smashing a mug, unlikely to incur legal sanctions in a family home. Additionally, while quantitative analyses are still emerging, a key concern is that out-of-home care systems may contribute to crossover children’s exposure to offending peers through co-placement in residential care (Shaw 2014).

While a growing body of research has examined risk factors for any justice involvement among maltreated children, fewer studies have investigated variability in these outcomes, particularly identifying the factors related to more serious offending, among crossover children. Identification of these factors is potentially very helpful in assisting child welfare and youth justice policy-makers to develop evidence-informed approaches for responding to children at the interface of child welfare and youth justice systems.

Neurodisability and Crossover Children

Neurodisability (sometimes termed neurodevelopmental disability/disorder) is an umbrella term for conditions with onset in childhood and adolescence that involve a compromise to the nervous system due to genetic, pre-birth or birth trauma, injury, or illness in childhood (Hughes et al. 2012; American Psychiatric Association 2013b). Such disorders include intellectual disability (ID), other specific learning disabilities (e.g., dyslexia), communication disorders (e.g., language and speech disorders), attention deficit hyperactivity disorder (ADHD), autism spectrum disorder, and fetal alcohol spectrum disorder. Neurodisability often generates complexities in personal, social, academic or occupational functioning due to cognitive delay, communication difficulties, and challenges in emotional and behavioral regulation (Chitsabesan and Hughes 2016; American Psychiatric Association 2013b). This “complex mix of influences”, as Chitsabesan and Hughes (2016), p. 114) argue, contributes to the etiology of neurodisability, including genetics, fetal alcohol exposure, perinatal and postnatal birth trauma or injuries, other childhood trauma, socio-emotional deprivation, nutritional deficiencies, and toxin exposure (e.g., lead) (American Psychiatric Association 2013b). Many of these adverse outcomes have been linked to extreme styles of offending, such as the etiology articulated for life-course-persistent offenders within Moffitt’s (1993) developmental taxonomy.

The phenomenon of neurodisability has received very little attention in research concerning crossover children (Baidawi and Sheehan 2019c). This is a surprising and

unfortunate oversight in light of known associations between neurodevelopmental impairments and each of childhood maltreatment, childhood adversity, child protection contact, antisocial behavior, and youth justice involvement (Jones et al. 2012; Stalker and McArthur 2012; Algood et al. 2011; Barrett et al. 2014). Research examining maltreatment and protective services involvement among children with disabilities is hampered by definitional variations concerning both disability and maltreatment (Jones et al. 2012; Sullivan and Knutson 2000), and studies that specifically report on maltreatment among children with neurodisability are negligible. Still, the available evidence indicates that children with certain neurodisabilities (including but not limited to behavioral disorders including autism spectrum disorder and attention deficit hyperactivity disorder, as well as intellectual disability and conduct disorder) are at increased risk of childhood maltreatment and protective services involvement (Maclean et al. 2017; Lange et al. 2013; Hibbard and Desch 2007; Sullivan and Knutson 1998; Clayton et al. 2018; Burke et al. 2011; Jones et al. 2012). For example, a population-based study by Sullivan and Knutson (2000) found a 31% prevalence rate of maltreatment among children with disabilities (compared to 9% for non-disabled children), with the highest prevalence rates reported for children with behavior disorders, speech/language disorders, and intellectual disability. Studies have also identified gender differences in this area, with males being more prevalent among maltreatment victims with disabilities compared to females (Sullivan and Knutson 2000; Hershkowitz et al. 2007).

Alongside from their increased risk of maltreatment, children with neurodisability are substantially over-represented in community and custodial youth justice populations (Hughes and O’Byrne 2016; Snow and Powell 2008). For instance, a US national survey found that 33% of incarcerated children had a disability, with nearly one-half of these noted disabilities relating to neurodisability (e.g., specific learning disabilities and intellectual disability) (Quinn et al. 2005). Of course, correlations between neurodisability and offending should not be taken to imply causation. Specific neuropsychological risks most strongly associated with youth justice involvement appear to be related to challenges in verbal and executive functioning (Moffitt 1993), which are variable even among children with common neurodisability diagnoses. For instance, Moffitt and Henry (1989) found that only a subset of children with attention deficit disorder also experienced executive function deficits. Moffitt (1990) further identified in a longitudinal analysis that compared to boys with attention deficit disorder who did not offend, boys with attention deficit disorder who did offend had experienced greater family adversity. Such findings demonstrate variability between children with neurodisability, and that

neurodisability alone does not lead to a greater propensity for offending.

The Link to Developmental/Life-Course Theory

Several developmental/life-course theoretical frameworks outline the emergence of antisocial behaviors via the interaction between individual neuropsychological factors (e.g., temperament and self-regulation) and adverse rearing environments (e.g., punitive or neglectful parenting) (Moffitt 1993). As described by Moffitt (1993), by virtue of their needs, children with challenges in relation to aggression, attention and emotional regulation, may be more challenging to care for, generating to more negative responses from caregivers and other key figures such as teachers, further denying them the relational environments that could best address their needs. These characteristics and “failed” parent-child encounters are associated with children’s enhanced risk of victimization through abuse or neglect from exasperated caregivers, particularly among those already socially and financially impoverished, and facing other personal challenges (Moffitt 1993; Algood et al. 2011). In residential care settings, this includes inadequately trained, supported, and remunerated staff (Shaw 2012).

The relationship between maltreatment and neuropsychological characteristics common among justice-involved children, including the issue of directionality, is the subject of ongoing investigation. Growing evidence suggests that certain neurodevelopmental and mental disorders associated with increased risk of youth justice contact are oftentimes the result of maltreatment, or at least share with abuse and neglect common etiological pathways (Maclean et al. 2017; Spencer et al. 2005; Sullivan and Knutson 1998). Maternal alcohol consumption during pregnancy is, for instance, implicated in the development of intellectual disability, and at problematic levels is also related to post-birth abuse and neglect (O’Leary et al. 2013). Alterations in affective (emotional) impulse regulation and attention are identified core features of post-traumatic stress disorder (PTSD) and complex PTSD, both of which arise in the context of exposure to traumatic interpersonal victimization (American Psychiatric Association 2013a; Courtois 2004).

Studies that have touched upon this phenomenon have identified a high prevalence of children with neurodisability among populations of “crossover” children who experience contact with both child welfare and youth justice systems (Halemba et al. 2004; Cho et al. 2019; Haight et al. 2016). For instance, Taflan (2017) identified that boys who had been in child welfare care represented 42% of a convenience sample of 720 children in custody across six Irish secure training centers in 2016–17. The study found that these crossover children were more than twice as likely to

report that they had a disability compared with other children in youth justice custody (28% vs. 13%) (Taflan 2017). In the US, Halemba et al. (2004) found that 23% of a sample of 204 Arizonan crossover children had a suspected or diagnosed learning disability. Similarly, Haight et al. (2016) noted that between 49% and 74% of four US samples of crossover children (total $N = 4904$) were eligible for Individualized Education Program (special education), though it is unclear what proportion had diagnoses of neurodisability, as opposed to emotional disturbance or other physical/health impairments. Aside from the high prevalence of neurodisability, a prospective longitudinal study of 5002 maltreated Minnesotan youth found that the presence of emotional or behavioral disorders were a significant risk factor for children crossing over into the youth justice system, though it is unclear what range of neurodevelopmental and mental health conditions were captured under this term (Cho et al. 2019).

A few qualitative studies have also drawn attention to the issue of neurodisability among children crossing over between child welfare and youth justice settings. Two exploratory Australian studies have highlighted the high likelihood of maltreated children with cognitive disabilities to be living in residential care, noting the adoption of police responses to behavioral challenges in these settings as a key pathway by which this group comes into justice system contact (Richards and Ellem 2018; Greig et al. 2019). Some researchers have emphasized the influence of type of residential care setting in these situations, with children in generalist residential care more likely to experience police contact than those in specialist disability placements (Richards and Ellem 2018). Though solely focusing on cognitive impairment, which the authors appeared to broadly equate to intellectual disability, a qualitative Australian study of 11 key stakeholders identified key themes underpinning the relationship between cognitive impairment, out-of-home care, and youth justice system involvement (Greig et al. 2019). These included the increased vulnerability of children in care with cognitive impairment to youth justice contact; cognitively impaired children's lack of belonging due to their unique histories and experiences of out-of-home care instability; challenges identifying neurodisability; criminalization of disability-related behaviors; processes steering children to the youth justice system rather than support services; and lack of support for this group, including due to service exclusion (Greig et al. 2019).

Evident from this overview is the dearth of literature examining neurodisability among children at the nexus of child welfare and youth justice systems, despite the identifiable “complex set of vulnerabilities” likely to impact children at these intersections (Dowse et al. 2014, p. 181). Developmental and life course theories anticipate the over-

representation of children with neurodisability in child welfare systems, yet the role of child welfare system involvement in mediating the outcomes seen among children with neurodisability in youth justice systems remains unclear.

The Current Study

The current study aims to expand the evidence base concerning the intersections between childhood adversity, child protection involvement, neurodisability, and youth justice system contact and does so within the Australian context. This article examines differences between crossover children with and without neurodisability in relation to childhood adversity, child protection involvement, and youth offending.

While a greater risk of maltreatment is identified among children with neurodisability in the community (Sullivan and Knutson 2000), there is a dearth of research that examines childhood adversity and protective services involvement among justice-involved children with neurodisability. It is hypothesized that compared to crossover children without neurodisability, those with neurodisability will experience greater cumulative childhood adversity (Hypothesis 1), earlier child protection notifications (Hypothesis 2), more child protection notifications and substantiations (Hypothesis 3), and are more likely to have experienced out-of-home care placement (Hypothesis 4).

Studies have also found earlier youth justice involvement and more violent offending among maltreated youth (Fitton et al. 2018), however it remains unclear if, and to what extent, these outcomes are related to the greater prevalence of neurodisability among maltreated children. It is hypothesized that compared with other crossover children, those with neurodisability will experience earlier police charges (Hypothesis 5), and a greater prevalence of violent offending (Hypothesis 6). In addition to these confirmatory analyses, certain exploratory analyses will be conducted to provide more detailed insight in the following manner. First, given the identification of gender differences (Malvaso et al. 2017a; Ryan et al. 2010), and the prevalence of certain offense types and contexts among maltreated and crossover children (e.g., violent offending and residential care-based offending (Malvaso et al. 2018b; Baidawi and Sheehan 2019a)) exploration of gender differences, and offense types or contexts will be undertaken among the study sample. Second, additional analyses will examine differences in the relationships examined between specific neurodisabilities. Finally, differences in the nature of childhood adversity (i.e., prevalence of specific adverse childhood experiences) will be explored among crossover children presenting with varying neurodisability statuses.

Methods

This article analyzes data collected as part of the 2016–18 Cross-Over Kids Study conducted in partnership with the Children’s Court in Victoria, Australia. The Victorian Children’s Court comprises a Family Division that hears applications relating to the care and protection of children aged 0–17 years at risk of abuse and neglect, as well as intervention order applications, alongside a Criminal Division that deals with alleged offending of children aged 10–17 years (though children up to 21 years may be subject to youth justice orders).

Sampling

The sample of crossover children comprised all children (aged 10–17 years at the time of criminal charges) before each of three Victorian children’s criminal courts who had current or historical protective matters in any Victorian Children’s Court. Study courts—including one regional and two metropolitan courts—were purposively selected to form a diverse sampling frame in relation to children’s crime and protective matters, socio-economic status, rurality, and culture. Cases were identified in chronological order of the child appearing before the criminal courts from June 2016 until the quota of 300 cases was filled in April 2017. Excluded were children with non-statutory child protection involvement alone, children solely with interstate child protection involvement, and children presenting to criminal courts only with infringement matters (e.g., failing to wear a bicycle helmet).

Data Collection

Data were gathered via a manual audit instrument developed by the research team with advice from the Children’s Court. Four data sources were audited for each child: Court-based criminal and family division electronic files, and hard copy criminal and family division files. Criminal division files were those of the criminal matter(s) for which the child was currently before the Court. Family division files were those of the child’s current or most recent protective matter.

Measures

Age

Child’s age at court adjudication of their current criminal matter ($m = 16.2$ years, $SD = 1.63$, [10–21]).

Gender

Child’s gender was coded as 1 = male (68%), 2 = female (31%), 3 = transgender (2%).

Child protection involvement

The following data were collected for each child: number of child protection notifications and substantiated notifications (i.e., following protective services investigation); current statutory court order (yes/no); current (yes/no) and historical (yes/no) out-of-home care placement; current (yes/no) and historical (yes/no) out-of-home care placement types including kinship care (extended family carers), foster care (non-family carers) and residential care (non-family carers in group setting). Caregiver relinquishment was coded for children whose caregivers (including by parents, kinship or foster carers) at some point indicated their unwillingness or incapacity to continue to care for the child.

Neurodisability

Neurodisability was identified for those children whose case files indicated a diagnosis with any of: intellectual disability, borderline intellectual functioning, learning or communication disorder, attention deficit/hyperactivity disorder, autism spectrum disorder, Tourette syndrome, fetal alcohol spectrum disorder, organic acquired memory disorder, acquired brain injury, or epilepsy.

Mental illness

Mental illness was identified for children whose case files indicated a formal diagnosis of mood, conduct, personality, trauma and attachment-related, psychotic, and other mental illnesses.

Adverse childhood experiences

Data concerning children’s victimization by direct experiences of physical, emotional, or sexual abuse, or neglect, and exposure to other adverse childhood events were collected from court documents, official child protection reports and other reports presented to the court (e.g., psychological/psychiatric assessments, police reports, pediatric forensic reports). Identification of maltreatment was based on descriptions of abuse and neglect in case files which accorded with World Health Organization and the International Society for Prevention of Child Abuse and Neglect definitions (2006). Although time consuming, this method generated a different picture of children’s maltreatment experiences than would have been gathered by reliance on child protection notification/substantiation data alone. Child protection substantiations were not always observed to be an accurate indicator of child maltreatment, as they indicate legal proof of a *significant risk of harm*, rather than *actual maltreatment* occurring. For instance, *significant risk of physical harm* was often substantiated in relation to

adolescent risk-taking behavior (e.g., substantial substance abuse), and therefore was not always indicative of actual *physical abuse*, per se. Exposure to each adverse childhood experience was recorded as binary (yes/no).

Parental separation The child's biological parents are separated/divorced.

Parental death One or both of the child's biological parents are deceased.

Physical abuse Intentional use of physical force against the child by a parent or caregiver that resulted in – or has a high likelihood of resulting in – harm to the child's health, survival, development or dignity. This includes acts such as hitting, beating, kicking, shaking, biting, strangling, scalding or burning a child, with or without the use of weapons.

Emotional abuse Inappropriate verbal or symbolic acts toward the child by a parent or caregiver which fail to ensure a supportive environment, and which have a high probability of damaging the child's physical or mental health, or the child's physical, mental, spiritual, moral or social development. This includes patterns of name-calling, belittling, blaming, threatening, frightening, discriminating against or ridiculing; and other non-physical forms of rejection or hostile treatment.

Sexual abuse Involvement of the child in sexual activity that he or she does not comprehend, is unable to give informed consent to, or for which the child is not developmentally prepared, or else that violates the laws or social taboos of society. For the purposes of this analysis, this included direct sexual victimization involving sexual contact with the child, as well as acts of voyeurism, exhibitionism, and exposing the child to adult sexual acts including intercourse and pornography.

Neglect Exposure of a child to isolated incidents, or a pattern of failure over time on the part of a parent or carer to provide for the development and well-being of the child in relation to the child's health, emotional and physical development, education, supervision, and safety. Examples of neglect included lack of enrollment of children in school, exposing children to hazardous environments (e.g., animal/human urine or fecal matter, or drug paraphernalia), leaving children alone for age-inappropriate periods or with inappropriate adults (e.g., registered sex offenders), not providing food for the child, and not attending to the child's expressed distress.

Family violence exposure Exposure of the child to the physical, emotional or sexual victimization of another

family member. In most cases (87%), family violence was perpetrated by caregivers, including step-parents and kinship carers, but also included acts perpetrated by others including extended family and siblings.

Household mental illness Exposure of the child to a parent or household member with mental illness, identified by formal diagnosis of mood, conduct, personality, trauma and attachment-related, and psychotic disorders.

Household substance abuse Exposure of the child to parent or household member (e.g., step-parents and extended family members) who abused substances (drugs and/or alcohol, including prescription medications).

Household criminal justice involvement Exposure of the child to a parent or household member (including step-parents and siblings) with community or custodial criminal justice system involvement.

Adverse childhood experience score Much like the measurement strategy used in other adverse childhood experience research (Anda et al. 2006), a score was calculated for each child (0–10) based upon their cumulative exposure of each of the above experiences.

Offending

Each child's official police charges (date and offense type) were collected from the court electronic database. Information contextualizing children's charges and offending were collected from hard copy case files, including qualitative data from police briefs, youth justice reports, and other reports/assessments submitted to the court.

Total charges Each child's total number of charges (including current and historical matters) was calculated at the date of adjudication (sentencing/dismissal) of the child's current criminal matter.

Violent charges Violent charges were recorded for children whose charges included offenses against the person classified under Divisions 1–5 of the Australian and New Zealand Standard Offence Classification (ANZSOC) encompassing homicide and related offenses, acts intended to cause injury, sexual assault and related offenses, dangerous or negligent acts endangering persons, and abduction, harassment and other offenses against the person (Australian Bureau of Statistics 2011).

Adolescent family violence Adolescent family violence was recorded for children whose case files outlined their acts of physical and verbal violence, property damage, and

threatening or intimidating behavior towards family members, and current or former romantic partners, or where they were charged with contravention of a family violence intervention order.

Residential care-based charges Residential care-based charges were recorded for children whose qualitative case file data (e.g., police briefs, youth justice reports) indicated their acquisition of criminal charges within and in the surrounds of a residential care placement. Charges typically included those related to property damage, assault, making threats, reckless conduct (e.g., throwing an object), and resisting arrest in these settings.

Data Availability and Quality

Case file audits were fully completed for 91.3% of children. Case file audits were incomplete (13/300 Family Division files and 14/300 Criminal Division files), when the file could not be located or was unavailable because of an ongoing matter at another Court. In these cases, much of the required information was gathered from other reports/files minimizing missing data. Electronic records case file data were consistently available, however information in hard copy files varied depending on the particular assessments and reports provided to the Court. As such, quantitative findings represent minimum prevalence data regarding the variables examined. On the other hand, an advantage of the research approach is that detailed data regarding children's current and historical circumstances were often obtained from several sources, permitting cross-checking and triangulation for greater reliability.

The mechanism of data missingness was analyzed in relation to neurodisability, that being the variable most central to the study with a notable proportion of missing data. Neurodisability data were available for 93% of the sample ($n = 279$), and there were no differences in age, gender, or number of child protection notifications and substantiations by availability of neurodisability data. While neurodisability data were more likely to be missing from cases based in the regional court, there was no significant difference in the proportion of children with neurodisability at this and the other court locations, suggesting that these data were likely missing at random. Cases with missing neurodisability data were excluded from relevant analyses.

Data Analysis

Case file data were entered into SPSS24 where bivariate analyses were used to examine differences between crossover children with and without neurodisability (Fisher's exact test for categorical and t -tests for continuous

variables, respectively). Logistic regression analyses (controlling for age) were utilized to examine relationships between neurodisability (including specific diagnoses), violent offending, as well as categories of offending that were significantly associated with offending in bivariate associations.

Sample Characteristics

Sample characteristics, outlined in Table 1, demonstrate that most crossover children were aged between 15 and 17 years, and two-thirds were male. Though ethnicity/race data were collected, they are not reported in the findings due to significant missing data.¹ Just over one half (57%) of children were under a current child protection order, including 43% who were in out-of-home care, predominantly residential care.

Children's most recent child protection matters commonly concerned emotional/psychological and/or physical harm (78%), and their current protective risks included ongoing exposure to family violence, mutual family violence between the child and adults, caregiver rejection and abandonment, and concerns related to the child's welfare while running away from home or care placements, including due to substance abuse, risk of sexual exploitation, and association with peers and adults involved in crime or substance use. Compared with the state-wide population of crossover children (those ever under child protection orders and who were sentenced/diverted in 2016–17), females were slightly under-represented in the study sample (31% vs. 39%), though the proportion who had ever been in out-of-home care was similar across the two studies (79% vs. 81%) (Sentencing Advisory Council 2019).

Results

Among the sample of crossover children (Table 1), almost one-half (48.0%, $n = 134$) had a recorded neurodisability, most commonly ADD/ADHD (29.0%), learning and communication disorders (22.6%) and intellectual disability (17.2%). Data relating to the severity of intellectual disability was available in 81% of cases (38/47 children), and in most instances (34/38 children or 89%) was classified as

¹ Data were missing for 47% of children ($n = 141$), as these were not recorded consistently in case files. Children for whom data were available were commonly from Aboriginal or Torres Strait Islander (18%, $n = 55$) and Anglo Australian backgrounds (15%, $n = 44$). The proportion of the sample who were of Aboriginal or Torres Strait Islander backgrounds was equivalent to that reported in a state-wide sample of crossover children coming before the Courts in the study jurisdiction (Sentencing Advisory Council 2019).

Table 1 Sample characteristics

Characteristic	All (<i>N</i> = 300)	Males (<i>n</i> = 204)	Females (<i>n</i> = 94)	<i>p</i> (Males vs. Females)
Age (years) <i>m</i> [min, max]	16.2 [10, 20]	16.3 [10, 20]	16.2 [11, 20]	0.629
Current child protection order	57%	57%	57%	1.000
Current out-of-home care (OHC) placement (<i>n</i> = 300)				
Yes	43.3%	46.1%	36.2%	0.131
No	43.7%	41.2%	50.0%	0.168
Over 18 years (ineligible for OHC)	13.0%	12.7%	13.8%	0.853
Type of OHC placement (<i>n</i> = 130)				
Residential care	69.2%	66.0%	76.5%	0.288
Foster/kinship/permanent care	22.3%	24.5%	17.6%	1.000
Independent living	6.2%	6.4%	5.9%	0.454
Unknown/other	2.3%	3.2%	0%	0.565
Neurodisability (<i>n</i> = 279)				
Any neurodisability	48.0%	58.9%	25.3%	0.000
ADD/ADHD	29.0%	37.9%	10.3%	0.000
Learning/communication disorder	22.6%	28.9%	9.2%	0.000
Intellectual disability	17.2%	20.0%	11.5%	0.090
Borderline intellectual functioning	7.2%	10.0%	1.1%	0.006
Autism spectrum disorder	5.7%	8.4%	0.0%	0.004
Other ^a	3.6%	3.7%	3.4%	1.000
Mental illness (<i>n</i> = 283)				
Any mental illness	61.2%	59.9%	63.2%	0.691
Mood disorder ^b	28.3%	25.3%	34.5%	0.117
Conduct disorder ^c	20.1%	22.7%	14.9%	0.151
Trauma/attachment-related disorder ^d	19.8%	21.1%	14.9%	0.254
Psychotic disorder ^e	5.3%	5.7%	3.4%	0.561
Personality disorder ^f	3.5%	0.5%	9.2%	0.000
Other mental illness ^g	0.7%	0.5%	1.1%	0.524
Adverse childhood experiences (ACEs) (<i>n</i> = 300)				
Any ACE	98.7%	98.0%	100%	0.312
Parental separation	87.7%	87.3%	88.3%	0.852
Household family violence	73.3%	75.0%	70.2%	0.399
Household substance abuse	69.0%	71.1%	63.8%	0.227
Neglect	67.3%	68.6%	64.9%	0.595
Physical abuse	60.3%	59.8%	60.6%	1.000
Emotional/psychological abuse	53.7%	49.5%	61.7%	0.610
Household mental illness	50.7%	51.5%	47.9%	0.619
Household criminal justice system involvement	40.7%	42.6%	37.2%	0.447
Sexual abuse	20.7%	13.2%	36.2%	0.000
Parental death	20.3%	19.6%	22.3%	0.644
Number of ACEs (mean, SD)	5.4, 2.2	5.4, 2.2	5.5, 2.2	0.586

Transgender children (*n* = 2) excluded from male/female columns

ACE adverse childhood experience, ADD attention deficit disorder, ADHD attention deficit hyperactivity disorder, OHC Out-of-home care

^aTourette syndrome, acquired brain injury, acquired organic memory disorder, fetal alcohol spectrum disorder, and epilepsy

^bAnxiety, depression, and bipolar disorder

^cConduct disorder, behavioral disorder, and oppositional defiant disorder

^dPost-traumatic stress disorder, complex post-traumatic stress disorder, reactive attachment disorder

^eSchizophrenia, schizophreniform disorder, psychotic episodes

^f'Emerging' borderline personality disorder and antisocial personality disorder

^ge.g., adjustment disorder

mild, while the remaining 11% were classified as moderate. Neurodisability was significantly more prevalent among male compared to female crossover children (58.9% vs.

25.3%, $p < 0.0001$), and crossover children with neurodisability were significantly younger on average (16.0 vs. 16.4 years, $p = 0.021$), though this difference is

insubstantial in a practical sense. Consistent with evidence in the general population, comorbidity in neurodisability, and with mental health conditions were each common among crossover children (American Psychiatric Association 2013b). Of crossover children with neurodisability, homotypic comorbidity characterized 55% ($n = 74$) who were each diagnosed with between two and five unique neurodisabilities. Additionally, crossover children with neurodisability were significantly more likely to have a mental health diagnosis compared with crossover children without neurodisability (72.4% vs. 50.3%, $p = 0.0002$), though variability among diagnostic categories was evident. While crossover children with neurodisability were more likely to have been diagnosed with conduct disorder (34.3% vs. 7.6%, $p < 0.0001$), and trauma and attachment-related disorders (posttraumatic stress disorder and reactive attachment disorder) (29.9% vs. 11.0%, $p < 0.0001$), they were less likely to be diagnosed with personality disorder (0.7% vs. 6.2%, $p = 0.02$) compared with other crossover children. No differences were observed in relation to mood disorders or psychotic disorders by neurodisability status.

To help contextualize these empirical findings, it is instructive to consider the case of “Dylan” (name changed for confidentiality), a 15-year old male who came before the youth criminal court with 25 charges ranging from shop thefts to threats to kill, assault and property damage. Many of the current charges were acquired in the context of his residential care placement, entered just prior to Dylan’s 15th birthday. He had one previous criminal matter, comprising 44 charges commencing around the time of this residential care placement, which were similarly primarily related to property damage, threats to kill and assault. Dylan was first notified to protective services at 1 month of age and has been the subject of five notifications and one substantiation relating to risk of physical, emotional/psychological harm, and parental abandonment. He is one of seven siblings, and protective concerns for Dylan related to exposure to family violence, parental mental health concerns, paternal drug and alcohol abuse, and direct physical and emotional abuse of Dylan. Following parental separation, Dylan had little contact with his father, and his mother struggled to care for his emotional and behavioral needs. These needs included “extreme and volatile” behaviors and “angry outbursts” understood to be related to his history of developmental trauma and lack of secure attachment, alongside neurodisability-related processing and regulation challenges. Dylan’s mother subsequently relinquished his care at age seven, at which time he entered a specialist foster care placement and was provisionally diagnosed with autism. Later assessments resulted in Dylan’s diagnosis with ADHD, a mild intellectual disability, speech and literacy disorders. Dylan’s behavioral challenges were noted to escalate particularly in relation to inconsistency in

maternal access visits, which were often canceled or delayed by his mother. Dylan struggled to understand why he could not reside with his family, and was described as suffering a sense of rejection and lack of belonging. While the foster care placement was successful for several years during which time Dylan continued to attend specialist schools on a modified program, the carers were unable to respond to Dylan’s escalating needs. The placement broke down just prior to Dylan’s 15th birthday culminating in Dylan’s entry to residential care and receipt of the above police charges.

Adverse Childhood Experiences and Neurodisability

Hypothesis 1. Almost all children (98.7%) had exposure to at least one adverse childhood experience (ACE) noted in their case file. Confirming hypothesis one, crossover children with any neurodisability evidenced higher average ACE scores compared to crossover children without any neurodisability ($m = 5.9$ vs. 5.2, $p = 0.01$) (Table 2). Differences were investigated for the three most prevalent neurodisabilities, which comprised attention deficit disorder/attention deficit hyperactivity disorder (ADD/ADHD), learning and communication disorders, and intellectual disability. There was some variability between neurodisabilities, with crossover children with intellectual disability and learning/communication disorders displaying significantly higher average ACE scores compared to crossover children without these diagnoses, however children with ADD/ADHD did not display higher ACE scores than crossover children without these diagnoses.

Several gender differences were identified in the relationships between total ACE scores and neurodisability status for crossover children. First, females with neurodisability had significantly higher ACE scores compared to males with neurodisability (6.7 vs. 5.7, $p = 0.04$). Second, while females with any neurodisability had significantly higher ACE scores than females without neurodisability ($p = 0.01$), the difference in ACE scores for males with and without neurodisability was not quite significant ($p = 0.07$), however this finding obscures differences between specific diagnoses. Males and females diagnosed with each of intellectual disability and learning/communication disorders displayed higher ACE scores than males and females, respectively, without each of these diagnoses. However, similar disparities were not observed among crossover children with and without ADD/ADHD diagnoses.

Examination of individual ACE exposures by neurodisability status indicated that crossover children with any neurodisability were more likely to have been exposed to household substance abuse and mental illness. As shown in

Table 2 Neurodisability status and average ACE scores among crossover children

ACE scores	All (<i>n</i> = 279)	Males (<i>n</i> = 190)	Females (<i>n</i> = 87)	Diagnosed males vs. females	Diagnosis vs. no diagnosis	
	<i>m</i> (SD)	<i>m</i> (SD)	<i>m</i> (SD)	<i>t</i>	<i>t</i>	
No neurodisability	5.2 (2.2)	5.1 (2.3)	5.3 (2.3)	0.55	–	
Any neurodisability (<i>n</i> = 134)	5.9 (2.1)	5.7 (2.1)	6.7 (1.8)	2.13*	2.48* (all)	1.84† (males)
ADD/ADHD (<i>n</i> = 81)	5.8 (2.0)	5.7 (2.1)	6.0 (1.4)	0.39	2.66** (females)	1.05 (all)
Learning/ communication (<i>n</i> = 63)	6.2 (1.9)	6.1 (1.9)	7.3 (1.3)	1.69†	1.27 (males)	0.46 (females)
Intellectual disability (<i>n</i> = 48)	6.4 (2.0)	6.2 (1.9)	7.3 (1.9)	1.67	19.23*- ** (all)	2.41* (males)
					2.15* (females)	3.02** (all)
					2.21* (males)	2.53* (females)

Transgender children (*n* = 2) were excluded from the above gender analyses. Data in the final column of the table compare crossover children with each neurodisability diagnosis with children without that specific diagnosis, including by gender. Only children with ‘any neurodisability’ are compared with children with ‘no neurodisability’

ACE adverse childhood experience

†*p* < 0.1; **p* < 0.05; ***p* < 0.01; ****p* < 0.001

Table 3, certain adverse childhood experience exposures were significantly higher among children with certain neurodisabilities. In particular, family violence, household substance abuse, and household mental illness were higher among crossover children with learning/communication disorders and intellectual disability, compared with children without these diagnoses. Crossover children with ADD/ADHD were also significantly more likely to have a household member affected by mental illness, though they were less likely to have experienced parental death. On the other hand, crossover children with any neurodisability were no more likely to have been exposed to any single form of maltreatment (physical, emotional/psychological, and sexual abuse, or neglect) than other crossover children, though these figures do not account for maltreatment severity, recurrence or chronicity.

Child Protection Involvement and Neurodisability

Hypothesis 2. Confirming hypothesis two, crossover children with neurodisability were, on average, notified to protective services and substantiated in relation to risk of harm more than two years earlier than crossover children without neurodisability (Table 4).

Hypothesis 3 and 4. Confirming hypotheses three and four, crossover children with neurodisability also tended to have a greater number of protective notifications (particularly those with intellectual disability), and placement in

residential care was more common among crossover children with neurodisability. Crossover children with a specific ADD/ADHD diagnosis were significantly more likely to have experienced relinquishment by caregivers, including parents, kinship caregivers, or foster carers, often resulting in their entry to residential care environments. A greater likelihood of experiencing relinquishment also approached significance for children with learning/communication disorder (*p* = 0.06).

Offending Among Crossover Children and Neurodisability

Hypothesis 5. As hypothesized, a younger onset of offending characterized crossover children with neurodisability compared to those without neurodisability, as well as a greater number of total charges at the time of their court matter (Table 5).

Hypothesis 6. In contrast with the study hypothesis, no differences were observed in the prevalence of violent offending (after controlling for age) for children with any neurodisability, however crossover children with specific ADD/ADHD diagnoses were 2.6 times more likely have charges related to violent offending compared to other crossover children (Table 6). Further analyses (not reported here) indicated no significant differences by neurodisability status (y/n) in the prevalence of other offense types including any property, drug, justice procedure, public order

Table 3 Neurodisability (ND) status and ACE exposure among crossover children

ACE exposure (%)	No ND (n = 145)	Any ND (n = 134)	ADD/ ADHD (n = 81)	Learning/ communication (n = 63)	Intellectual disability (n = 48)
Any ACE exposure	97.2	100.0	98.0	98.1	100.0
Parental separation	84.8	90.3	88.9	87.3	93.8
Household family violence	69.7	78.4	74.1	84.1*	89.6***
Household substance abuse	63.4	75.4*	72.8	85.7**	83.3*
Household mental illness	43.4	61.2**	61.7*	66.7*	66.7*
Household criminal justice system involvement	39.3	44.0	40.7	49.2	50.0
Neglect	66.9	72.4	70.4	74.6	79.2
Physical abuse	58.6	66.4	69.1	69.8	66.7
Emotional/ psychological abuse	54.5	58.2	64.2	63.5	54.2
Parental death	21.4	19.4	12.3*	17.5	27.1
Sexual abuse	20.7	21.6	21.0	22.2	29.2

ACE exposures of children with specific neurodisabilities are compared with those of children without that particular diagnosis, rather than children without any neurodisability diagnosis

ACE adverse childhood experience, ADD attention deficit disorder, ADHD attention deficit hyperactivity disorder, ND neurodisability

* $p < 0.05$; ** $p < 0.01$; *** $p < 0.001$

Table 4 Neurodisability (ND) status and child protection involvement among crossover children

Child protection involvement	No ND (n = 145)		Any ND (n = 134)		ADD/ ADHD (n = 81)		Learning/ communi- cation (n = 63)		Intellectual disability (n = 48)	
	m	SD	m	SD	m	SD	m	SD	m	SD
Total notifications	7.1	5.6	8.7*	6.8	8.9 [†]	7.4	9.1 [†]	8.1	10.9* **	8.6
Total substantiations	2.2	1.3	2.6*	1.5	2.7	1.5	2.7	1.6	2.7	1.4
First notification (years)	6.8	5.9	4.3**	4.9	4.3*	5.0	4.3- *	4.8	2.5***	3.4
First substantiation (years)	9.4	5.9	7.2* **	5.7	7.1*	5.5	6.9- *	5.5	5.3***	5.1
First OHC placement (years)	11.7	4.7	9.7**	5.1	10.0	5.0	9.8	4.9	8.4**	5.3
	%		%		%		%		%	
Any OHC placement	75.9		84.3 [†]		88.9*		88.9*		89.6 [†]	
Any residential care placement	41.4		58.2**		64.2**		61.9*		68.8**	
Caregiver relinquishment	33.1		51.5**		59.3***		52.4 [†]		47.9	

Characteristics of child protection involvement among children with specific neurodisabilities are compared with those of children without that particular diagnosis, rather than children without any neurodisability diagnosis

ADD attention deficit disorder, ADHD attention deficit hyperactivity disorder, ND neurodisability, OHC out-of-home care

[†] $p < 0.1$; * $p < 0.05$; ** $p < 0.01$; *** $p < 0.001$

or driving offenses. On the other hand, crossover children with any neurodisability were more than twice as likely to have specific charges of criminal damage and motor vehicle thefts, and to have evidence in their case files of engagement in adolescent family violence, and to have received

residential care placement-related charges. Yet, these overall findings obscured disparities between types of neurodisability. For instance, the odds of a child acquiring charges relating to their placement in residential care were significantly higher for children with ADD/ADHD and

Table 5 Age of first charge and total number of charges by neurodisability (ND) status among crossover children

	No ND (<i>n</i> = 145)	Any ND (<i>n</i> = 134)	ADD/ADHD (<i>n</i> = 81)	Learning/communication (<i>n</i> = 63)	Intellectual disability (<i>n</i> = 48)
Age of first charge (years)	14.7	13.9***	13.7***	13.8*	13.7**
Total charges (mean)	40.1	56.6*	60.7*	61.9*	55.8

ADD attention deficit disorder, ADHD attention deficit hyperactivity disorder, ND neurodisability

* $p < 0.05$; ** $p < 0.01$; *** $p < 0.001$

Table 6 Logistic regressions of offending types and neurodisability (ND) status among crossover children (controlling for age)

Neurodisability (ND)	Violent charges		Criminal damage charges		Motor vehicle theft		Adolescent family violence		Residential care-based charges	
	OR	95% CI	OR	95% CI	OR	95% CI	OR	95% CI	OR	95% CI
Any ND (<i>n</i> = 134)	1.88	[0.92, 3.83]	2.57**	[1.50, 4.38]	2.21**	[1.32, 3.69]	2.03**	[1.22, 3.38]	2.19*	[1.16, 4.14]
ADD/ADHD (<i>n</i> = 81)	2.59*	[1.04, 6.47]	3.24***	[1.69, 6.22]	1.68 [†]	[0.97, 2.90]	1.94*	[1.13, 3.32]	2.85**	[1.52, 5.36]
Learning/Communication (<i>n</i> = 63)	2.24	[0.83, 6.02]	1.47	[.84, 2.60]	1.43	[0.80, 2.58]	1.40	[0.78, 2.50]	1.90 [†]	[0.97, 3.71]
Intellectual disability (<i>n</i> = 48)	1.22	[0.48, 3.12]	2.61*	[1.20, 5.72]	1.89 [†]	[0.98, 3.62]	1.54	[0.81, 2.93]	2.32*	[1.13, 4.74]

ADD attention deficit disorder, ADHD attention deficit hyperactivity disorder, CI confidence interval, ND neurodisability, OR odds ratio

[†] $p < 0.1$; * $p < 0.05$; ** $p < 0.01$; *** $p < 0.001$

intellectual disability, but not for those with learning/communication disorder, which only approached statistical significance ($p = 0.06$). Examples of incidents resulting in residential care-based charges included property damage, assault or resisting arrest in these placements.

Further analyses demonstrated that the increased risk of residential care-based charges for children with intellectual disability was not significant after controlling for placement in residential care. Conversely, the increased risk of acquiring residential care-based charges for children with ADD/ADHD diagnoses persisted after controlling for placement in residential care (OR = 2.108, 95% CI [1.029, 4.321], $p = 0.042$). This indicates that crossover children with ADD/ADHD are more likely to acquire residential care-based charges compared with other crossover children placed in these care settings. Conversely, children with learning/communication disorders or intellectual disability faced elevated risk of acquiring these charges due to their greater propensity to be placed in residential care relative to other crossover children.

Supplemental Analyses

In addition to the above, childrens' total number of charges by neurodisability status was also examined in a series of negative binomial regressions that accounted for their differing ages. Significant findings were consistent with those of the bivariate analyses presented in Table 5. That is, these regression analyses similarly showed that crossover children with any neurodisability ($B = 0.396$, 95% CI [0.156,

0.636], $p = 0.001$), ADD/ADHD ($B = 0.416$, 95% CI [0.152, 0.679], $p = 0.002$), and learning/communication disorders ($B = 0.347$, 95% CI [0.064, 0.631], $p = 0.016$) each had a significantly greater number of charges after controlling for age.

Discussion

While studies have described a high prevalence of neurodevelopmental disability among children crossing over between child welfare and youth justice systems (Cho et al. 2019; Haight et al. 2016), this phenomenon has not been explored in any detail. Yet, these are important relationships, particularly in light of the high proportion of children in custodial justice settings who experience neurodisability, childhood maltreatment, and adversity (Hughes 2015; Malvaso et al. 2018a). The current study sought to make an important contribution to a rather small knowledge base, especially within the Australian context, regarding neurodisability among children at the nexus of child welfare and youth justice systems. Several key findings emerged from this investigation, many of which were consistent with the study hypotheses and others that extended these.

First, while definitional variations limit the comparison of neurodisability prevalence between this and other findings, particularly as many relevant studies tend to group together neurodisability with other conditions (e.g., emotional disturbances), the proportion of children with neurodisability in the sample was substantial (48%), compared

to that reported by other research examining disability among maltreated children. For instance, two large-scale US studies each reported that 22% of maltreated children had disabilities (Lightfoot et al. 2011; Sullivan and Knutson 2000). As the definitions of disabilities adopted in these studies varied from those of the current study to include emotional, physical and behavioral disabilities, it appears likely that neurodisability is substantially over-represented among crossover children relative to children solely involved with child protection services.

Second, consistent with the study hypothesis, greater cumulative adversity was observed among crossover children with neurodisability relative to other crossover children. It is of interest that children with neurodisability differed from the rest of the crossover cohort not in relation to the prevalence of maltreatment exposure (abuse or neglect), but rather the household adversity they faced. This was particularly apparent in relation to household mental illness, substance abuse, and family violence experienced by crossover children with neurodisability. Official child protection data also illuminated the greater and earlier protective notifications and substantiations made for crossover children with neurodisability. Such findings are consistent with Moffitt's developmental taxonomy (1993, p. 681) which acknowledges how "many sources of neural maldevelopment co-occur with family disadvantage or deviance", and extend findings regarding the higher levels of family adversity among children with specific neurodisability diagnoses who are in contact with youth justice systems (Moffitt 1990).

Third, many of the patterns of maltreatment and protective services involvement described among samples of crossover children (see, for instance, Malvaso et al. 2017a, b) are consistent with those described among samples of children with disabilities. These include a greater prevalence of multi-type maltreatment, earlier protective notifications and substantiations, and a greater likelihood of out-of-home care placement among maltreated children with disabilities relative to the broader population of maltreated children (Sullivan and Knutson 2000; Lightfoot et al. 2011). While differences in exposure to any of physical, emotional and sexual abuse and neglect were not apparent between crossover children with and without neurodisability, this is somewhat anticipated since all of the children in the study sample had protective services involvement. The finding of earlier protective notifications, substantiations and care entry for crossover children with neurodisability appears to conflict with other research findings which suggest that later entry into out-of-home care, and entry into care for behavioral reasons, are each risk factors for criminal convictions among child protection-involved youth (Cho et al. 2019; Baskin and Sommers 2011; Cutuli et al. 2016). However, the present findings

contrast crossover children with and without neurodisability only; future research should compare the protective services involvement of crossover children with neurodisability, and other maltreated children with neurodisability, to ascertain any differences in their characteristics and pathways. Importantly, the study findings highlight the high levels of parent/caregiver relinquishment experienced by crossover children with neurodisability (particularly ADD/ADHD), their elevated risk of placement in residential care settings, and their greater likelihood of having their behavior criminalized in these environments.

Other important findings related to differences in offending between crossover children with and without neurodisability. A fourth key finding was the earlier onset of offending among crossover children with neurodisability, in accord with previous findings of the importance of neurodisability (and responsiveness to the needs of maltreated children with neurodisability) to the earlier justice system-involvement observed among maltreated and crossover youth (Cho et al. 2019). Fifth, and contrary to the study hypothesis, no difference in the prevalence of any violent offending was observed between crossover children with and without neurodisability. At the same time, children with specific ADD/ADHD diagnoses were more than twice as likely to have been charged with violent offenses relative to other crossover children. Such findings demonstrate the importance of considering specific neurodisability diagnoses in future research at the intersection of child maltreatment, neurodisability and youth offending. Charges relating to criminal damage, motor vehicle thefts, adolescent family violence, and residential care-based offending were all more common among crossover children with neurodisability.

Sixth, the study's findings also highlight gender differences in the relationships examined. These differences were notable in the prevalence of neurodisability among male and female crossover children, consistent with trends in the general population (American Psychiatric Association 2013b). The significantly lower prevalence of neurodisability observed among females in the current study indicates that neurodisability appears more relevant to understanding the overall link between maltreatment and youth offending among males. Of interest in relation to gender disparities is also the lack of significant difference between the ACE scores of maltreated males with, and without, neurodisability. This finding is unexpected, but again obscures differences between specific diagnoses, which demonstrated that crossover children with learning/communication disorders and intellectual disability (both male and female) had higher ACE scores than male and female crossover children respectively, without these diagnoses. Conversely, children diagnosed with ADD/ADHD did not exhibit significantly higher ACE scores (regardless of gender) compared with children without these diagnoses, contributing to the overall trends observed among

males in the sample in this regard. This difference between ADD/ADHD and the other neurodisabilities among crossover children should be examined in future research.

The greater cumulative exposure to adverse childhood experiences among female crossover children with neurodisability also warrants further investigation, and is of interest in the ongoing efforts to disentangle relationships between childhood maltreatment and adversity, neurodisability or other neuropsychological risks, and youth justice system involvement. The study's results accord with previous findings that indicate males are more vulnerable to exhibiting antisocial behavior in the face of family adversity, particularly that related to inconsistent discipline, household conflict, transience and instability in housing and caregivers, low socio-economic status and single parenting (Moffitt et al. 2001). The findings are also consistent with the thesis underlying recent epigenetic findings that suggest an enhanced vulnerability of males to neurodevelopmental alterations following exposure to prenatal risks such as maternal stress (Nugent and Bale 2018).

While the current study contributes to building upon the nascent research base on neurodisability among children at the nexus of child welfare and youth justice systems, it is not without limitations. First, its reliance on cross-sectional data tempers the conclusions that can be drawn, particularly causative inferences about these relationships. Future research should strive to track these youth into adulthood and follow them up on a variety of life-course outcomes, including antisocial behavior, interpersonal relationships, as well as education and employment outcomes. Secondly, owing to the naturalistic mining of administrative and real world data, the prevalence of neurodisability, mental health and maltreatment variables are likely to be underestimates due to the lack of assessment of many children, including some who were suspected of having a neurodisability. Case file information demonstrated several assessment barriers including a lack of service availability, transience and instability in children's lives, and some children's refusal of assessment. Third, given the Australian context, somewhat limited sample size, and missing data it was not possible to examine how other demographic differences played out, including but not limited to Indigenous status, and to a lesser extent race/ethnicity. The latter comparison is especially important in light of research findings from Florida in the US showing that while blacks are more likely than whites to be diagnosed with conduct disorder, they are much less likely to receive necessary treatment (Baglivio et al. 2017). Yet, treatment is critical for helping them overcome their trauma and help to increase the chances of improved adult outcomes. Work in this area is critically important. A final limitation of these findings is their generation in an Australian context, reflecting the particular child welfare and youth justice environments present in the study jurisdiction.

Comparable research in international contexts would be of value to ascertaining their generalizability.

The study findings suggest the need for greater child welfare system responsiveness to children with a neurodisability and their families. Future research should identify approaches that reduce caregiver relinquishment of this group to residential care (e.g., availability of respite care or other parental supports). Further, while the need for trauma-informed approaches in residential care is well-recognized, the study's findings suggest that neurodisability-informed approaches will also be essential to reducing children's criminalization in these settings. The earlier onset of offending among crossover children with neurodisability sees this group being more greatly impacted by jurisdictions' minimum ages of criminal responsibility, as well as specific legislative provisions relating to justice system involvement younger children and adolescents. In the study jurisdiction, for instance, children who offend under 14 years may be found "*doli incapax*" by the Court, meaning they not held responsible for the offending due to immaturity in their intellectual or moral development (Fitz-Gibbon and O'Brien 2019). Jurisdictions should be aware of, and responsive to the possibility of neurodisability and trauma exposure, and indeed the likelihood of both, among children encountering the youth justice system, particularly at younger ages. Such youth, often by no fault of their own, exercise a significant cost to their families, various social systems, and society more generally (Cohen and Piquero 2009).

Conclusion

Although neurodisability features significantly across child welfare and youth justice cohorts, little research investigates neurodisability among "crossover" children at the nexus of these systems. The current study found that nearly one-half of crossover children had a neurodisability, and that this group experienced greater cumulative maltreatment and adversity, earlier out-of-home care entry and offending onset, more caregiver relinquishment and residential care placement, and a greater volume of charges. While crossover children with neurodisability were no more likely to have violent charges relative to other crossover children, they had greater odds of being charged with criminal damage and motor vehicle theft, and of being involved with adolescent family violence, and residential care-based offending. The study found that children with neurodisability constitute a vulnerable and over-represented subgroup of children who cross over between child welfare and youth justice systems. Targeted strategies from both child welfare and youth justice systems will likely be necessary to effectively attend to their needs, and may help prevent a continuation of adversity into adolescence, emerging adulthood, and adulthood.

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Data Sharing and Declaration The datasets generated and analyzed during the current study are not publicly available due to limitations in access stipulated by the Justice Human Research Ethics Committee.

Compliance with Ethical Standards

Conflict of Interest The authors declare that they have no conflict of interest.

Ethical Approval Ethical approval for this study was obtained from the Justice Human Research Ethics Committee [CF/19/8115] and the Monash University Human Research Ethics Committee [No. 20034].

Informed Consent Consent from individual children or their guardians was not obtained for this study. Consistent with Australian research ethics standards (National Health and Medical Research Council), waiver of individual consent was granted.

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